

Memorandum of Understanding

Between

the Municipality of Kincardine

And

the Town of Saugeen Shores

And

the Corporation of the County of Bruce

Purpose

This Memorandum of Understanding (MOU) outlines the framework for cooperation between the Municipality of Kincardine, the Town of Saugeen Shores, and the County of Bruce to support the municipal participation in the federal Integrated Impact Assessment (IA) for the Bruce C Nuclear Project (the Project).

In addition to outlining the shared expectations for collaboration on studies and assessments to be undertaken jointly and independently as part of the IA, it includes shared principles for engagement on Community Benefit Agreements (CBAs) and commitment to coordinated advocacy and planning to ensure local and regional community readiness for the Project.

Background

The Bruce C Nuclear Project proposes to add up to 4,800 MW of new nuclear generating capacity at Bruce Power's existing site, located in the Municipality of Kincardine. The Project is undergoing a federal Integrated Impact Assessment (IA), which is a planning and decision-making tool to assess the potential environmental, health, social, and economic effects of a project, as well as the impacts on Indigenous Peoples and their rights.

Bruce Power has identified the Municipality of Kincardine, Town of Saugeen Shores, and Bruce County as key municipal partners in assessing impacts and supporting community readiness for the Project.

Impact Assessment

The IA process has been initiated and is advancing for the Project. The IA process is intended to identify, assess, and prevent or mitigate significant adverse effects within federal responsibility that may be associated with the Project. Through the Integrated Tailored Impact Statement Guidelines (TISG), the Impact Assessment Agency of Canada (IAAC) and the Canadian Nuclear Safety Commission (CNSC) have outlined requirements for Bruce Power to address in their Impact Statement, covering potential social, environmental, health, and economic impacts, along with their plans on how they will mitigate them.

The TISG requires the project proponent to engage with Indigenous Nations and communities, and local communities on the collection of information and assessment of impacts to health, social, or economic conditions related to a project.

To assess and mitigate impacts, there will be studies and work undertaken by Bruce Power and its consultants, and there may be studies and work undertaken by Indigenous Nations and Communities, the Municipality of Kincardine, the Town of Saugeen Shores, Bruce County, and surrounding municipalities.

Goals

All parties to this agreement share the following goals:

1. To support a thorough and efficient IA review process for the Project, for both the government and Bruce Power, ensuring that local and regional communities are not adversely impacted by the Project.
2. To ensure local and regional community knowledge is meaningfully incorporated into the IA process and that impacts are proportionally identified and mitigated.
3. To proactively plan for and anticipate future needs—such as housing, infrastructure, emergency management, and workforce development—and remain agile in responding to emerging issues.
4. To coordinate advocacy efforts with provincial and federal governments, Bruce Power, and other stakeholders to advocate policy support, adequate Provincial services, and funding to support municipal infrastructure, services, and community readiness.

Cooperation Principles

The parties will cooperate to achieve the above goals by conducting themselves using the following principles:

1. **Cooperation and Accountability**
All parties will cooperate and recognize they have complementary roles and relationships in order to ensure community readiness and wellbeing.
2. **Honesty and Transparency**
All parties commit to sharing relevant information, updates, and decisions in a timely and accessible manner.
3. **Respect and Recognition of Jurisdiction**
Each local municipality and the County brings unique perspectives, responsibilities, and community needs. Local autonomy will be respected while working toward shared goals.
4. **Equity and Inclusion**
Collaboration will be guided by fairness, ensuring each party has the opportunity to contribute, access resources, and benefit from the Project. Recognizing that each party experiences different impacts and has distinct needs, resource distribution will be based on demonstrated need and not necessarily be equal. No party shall advocate for meeting their needs at the expense of another, including all local-tier municipalities within the County of Bruce.
5. **Efficiency and Resource Sharing**
To avoid duplication and maximize impact, the parties will coordinate efforts, maintain regular communication, and share tools, data, and consultants where appropriate. Each party may lead or participate in studies and assessments independently or collaboratively, depending on the nature of the work and the impacts being addressed. Joint participation is encouraged.

Communication and Coordination

The parties agree to maintain open, transparent, and timely communication throughout the Bruce C Project. To support effective collaboration:

- Shared tools and platforms (e.g., Teams, SharePoint) may be used to support collaboration and document management.
- Regular meetings between project coordinators, CAOs, and staff will be held to align efforts and ensure consistent messaging.
- External communications (e.g. media, public updates, reports shared with Bruce Power or other stakeholders) related to shared projects or milestones will be coordinated in advance to ensure alignment. Parties will notify one another prior to public release, related to shared projects or milestones.

Roles and Responsibilities

The Municipality of Kincardine, Town of Saugeen Shores, and the County of Bruce each play a vital and complementary role in supporting the IA process and preparing for the potential impacts of the Project. While each community is impacted differently, all are essential to building a complete understanding of local and regional knowledge to support the IA process and work together to support community readiness for the Project. This MOU reflects a shared commitment to collaboration, recognizing that by working together, we can ensure each party's unique needs are met — expanding benefits and ensuring integrated community readiness across local municipalities and the County.

Municipality of Kincardine

As the local host community, the Municipality of Kincardine is directly impacted by the Bruce Power and the Western Waste Management Facility, both located on the Bruce Nuclear Generating site, owned by Ontario Power Generation (OPG). The Municipality faces direct regulatory obligations, and growth and non-growth-related impacts, and plays a primary role in the Emergency Management and Response as the Designated Municipality under the Provincial Nuclear Emergency Response Plan (PNERP). It experiences unique and direct impacts due to the site being located within the municipality, which differs from those experienced by neighbouring municipalities and the County.

It is recognized that the Municipality of Kincardine experiences the most direct and proportional impact from the current method of property taxation that applies to the Bruce Nuclear Generating site.

The Municipality of Kincardine experiences growth-related impacts, including housing a large portion of Bruce Power's workforce and nuclear supply chain.

Key contributions and responsibilities including but not limited to:

- Leading studies related to the IA process including but not limited to environment, infrastructure, emergency management, and regulatory compliance.
- Managing infrastructure and services directly tied to the site, including but not limited to:
 - Traffic and Transportation: Managing and maintaining road access to the site on local roads.

- Water Supply Infrastructure: Delivery and maintenance of water infrastructure serving the site.
- Emergency Services: Designated Municipality under the Provincial Nuclear Emergency Response Plan (PNERP), emergency management, and emergency response including fire and police (OPP).
- Regulatory Compliance: Meeting obligations under applicable legislation and agreements.
- Preparing for future service and infrastructure demands tied to population growth and workforce expansion.

Town of Saugeen Shores

As an adjacent and significantly impacted community, the Town of Saugeen Shores experiences growth-related impacts, including housing a large portion of Bruce Power’s workforce and nuclear supply chain. The Town of Saugeen Shores has a regulatory function under the PNERP as a Designated Host Municipality.

Key contributions and responsibilities including but not limited to:

- Leading its own independent studies to contribute to the IA process, as well as its own infrastructure reviews and growth readiness studies to support community readiness for the Project.
- Contributing to the development of local knowledge where the County and the Municipality of Kincardine are leading work related to the Impact Assessment.
- Coordinating and supporting emergency response under the PNERP as a Designated Host Municipality.
- Preparing for future service and infrastructure demands tied to population growth and workforce expansion.

County of Bruce

Bruce County is the upper-tier host community to Bruce Power and the Western Waste Management Facility, located on the Bruce Nuclear Generating Site, owned by Ontario Power Generation (OPG). Bruce County experiences growth and non-growth-related impacts as a direct provider of regional services and infrastructure that support both the eight local municipalities, including the Municipality of Kincardine and Town of Saugeen Shores, and Bruce Power.

It is recognized that Bruce County experiences the direct and proportional impact from the current method of property taxation that applies to the Bruce Nuclear Generating site.

Key contributions and responsibilities including but not limited to:

- Leading or supporting IA studies to support the development of local and regional impacts, service delivery, and community knowledge.
- Contributing to local community knowledge and readiness where County programs, services, and infrastructure are delivered at a local community level (e.g. planning and development, paramedic services, childcare, transportation, etc.)

- Engaging with and supporting local municipalities to ensure impacts and provide support, input, and feedback within the County are accurately documented and to ensure support is provided to develop regional knowledge.
- Emergency Services: Deliver paramedic emergency medical response.
- Community Paramedic Services: Delivery of community-based rural health care support services.
- Emergency Management: Bruce County holds a regulatory function for planning and response under the Emergency Management and Civil Protection Act. County roles include responding to emergencies involving County services, as well as providing significant support to lower-tier municipalities. This may include the County Human Services Department acting in their Emergency Social Services function and supporting the operation of reception and evacuation centers. Bruce County Transportation Services also has specific roles identified in the Unified Joint Traffic Control Plan under PNERP.
- Road Infrastructure: Maintenance and upgrades to County roads and infrastructure to service traffic directly to site (County Road 20, 23 and 33).
- Preparing for future service demands tied to population growth and workforce. expansion including land use planning/growth management.
- Delivering provincially mandated services such as childcare, housing, libraries, social services, employment services, etc.

The County may enter into subsequent MOUs with other municipalities within Bruce County to support the development of regional impacts related to the Project.

Regional Municipal Working Group

To inform the development and understanding of regional impacts of the Project, the County of Bruce will establish and coordinate a Regional Bruce C Nuclear Municipal Working Group.

- The working group will include County staff (e.g. CAO, Commissioner, and the Project Coordinator) and local municipal staff (e.g. CAOs, Directors/Managers, Project Coordinators) from the Municipality of Kincardine and the Town of Saugeen Shores.
- Staff from other municipalities within Bruce County may be invited to provide input that will contribute to the development of regional data and understanding of the impact for the Project. The working group will meet quarterly, or more frequently as needed, throughout the IA process.

Studies and Assessments

As part of the IA process, Bruce Power will lead a range of studies to assess the potential environmental, health, social, and economic effects of the Bruce C Project, as well as the impacts on Indigenous Peoples and their rights.

The Municipality of Kincardine, Town of Saugeen Shores, and County of Bruce may:

- Lead or participate in studies relevant to their communities.
- Conduct peer reviews of studies led by Bruce Power or its consultants.

Joint participation by the parties is encouraged to complete studies or peer reviews.

As work progresses on the IA process, the parties to this agreement may develop a full study list that the municipal partners will advance to ensure impacts and needs are fully documented. This study list may be attached as an addendum upon the agreement of all parties.

Capacity Funding

The parties agree that capacity funding provided by the Bruce Power and federal and provincial levels of government will be based on demonstrated need and will not necessarily be distributed equal among all parties.

Community Readiness Funding

It is recognized the parties have a significant role in preparing community to be ready to address impacts that may result from the Project. It is anticipated these impacts will be identified through the IA and may support advocacy to upper levels of government and Bruce Power for community readiness funding.

The table below outlines municipal and county services and infrastructure that are anticipated to experience impacts from the temporary construction and long-term operation phases of the Project. These impacts are primarily driven by population and workforce growth and increased demand on local systems due to supply chain activities and new residents. The parties to this agreement will require financial support to be ready to address project impacts.

Growth Related Services Impacted	Municipality of Kincardine	Town of Saugeen Shores	Bruce County
Water	Yes	Yes	No
Waste Water Services	Yes	Yes	No
Fire Services	Yes	Yes	No
Police Services	Yes	Yes	No
Paramedic Services	No	No	Yes
Emergency Management and Provincial Nuclear Emergency Response Plan (PNERP)	Yes	Yes	Yes
Parks and Recreation	Yes	Yes	No
Solid Waste and Recycling	Yes	Yes	No
Planning and Development	Yes	Yes	Yes
Childcare Services	Yes	Yes	Yes
Traffic and Roads	Yes	Yes	Yes
Economic Development	Yes	Yes	Yes
Workforce Development	Yes	Yes	Yes
Library Services	Yes	Yes	Yes
Long-Term Care	No	No	Yes
Social Services / Housing Services	Yes	Yes	Yes
Health Care Services	Yes	Yes	Yes

Community Benefit Agreement

The Integrated Tailored Impact Statement Guidelines (TISG) for the Bruce C Nuclear Project identifies that the Impact Statement consider the effects on the local economy, including the description of any economic benefit agreements under consideration or concluded with local communities.

This MOU recognizes the Municipality of Kincardine, Town of Saugeen Shores, and County of Bruce, will independently negotiate Community Benefit Agreements (CBAs) to reflect their own needs. No party will negotiate a CBA on behalf of another party to this MOU. While collaboration and information-sharing are encouraged, each party retains autonomy to pursue, structure, and implement CBAs and a community benefit payment in a manner that addresses impacts within their own jurisdiction, while giving due consideration for other impacted parties.

CBAs will be based on demonstrated need relative to the impacts on services and infrastructure needed to support the Project and community readiness. The parties agree to notify each other if they receive a draft CBA and are satisfied with its terms prior to it being finalized.

The County may collaborate with municipalities beyond Kincardine and Saugeen Shores to support them in determining their own needs and negotiating with their own CBAs.

The County is responsible for delivering provincially mandated services such as paramedics, social services, and employment programs, which are partially funded by the province. CBAs with Bruce Power, the Project proponent, will not be used to cover provincial funding gaps unless a significant impact from the Bruce C Project is confirmed through the Impact Assessment process. Wherever possible, the County will seek funding directly from the province for delivery of provincially mandated services. For locally funded services like planning, transportation, and economic development, the County will use CBAs to address any identified needs and impacts.

Decision Making and Conflict Resolution

The parties recognize that differences in interpretation or approach may arise during the implementation of this MOU. In such cases:

- Decisions will be made by consensus wherever possible.
- If consensus cannot be reached, the matter will be escalated to the Mayors and respective Councils, as needed, for resolution.
- As a best practice, decision-making on key items related to use of resources or commitments to the work will be confirmed in writing (e.g. Funding commitment to a scope of work).
- There may be decisions that are beyond the scope of the MOU, such as other funding or public commitments, in which an additional written agreement will be required of all the parties.

Term and Review

This MOU will remain in effect for the duration of the Bruce C Nuclear Project Impact Assessment process and until a Community Benefit Agreement is signed with each party. This memorandum will be reviewed annually, as well as at major stages of the IA process as required, to ensure it remains relevant to the municipal review of the project.

Any party may request to amend this MOU. Any amendments will be agreed upon by all parties and documented and approved by their respective Council.

Any Party may terminate its participation in this MOU by providing written or email notice to all other Parties, at least 30 days in advance.

Signatures

Signed this ___ day of _____, 2025.

Mayor of Kincardine

Clerk of Kincardine

Mayor of Saugeen Shores

Clerk of Saugeen Shores

Warden of Bruce County

Clerk of Bruce County